# TAX JUSTICE AND POVERTY

NARROWING WEALTH GAP AND PUBLIC DEPENDENCE ON EXTERNAL FINANCING:

KENYA COUNTRY REPORT

By Andebo Pax Pascal

# The Research and Project

Two issues led to this research project:

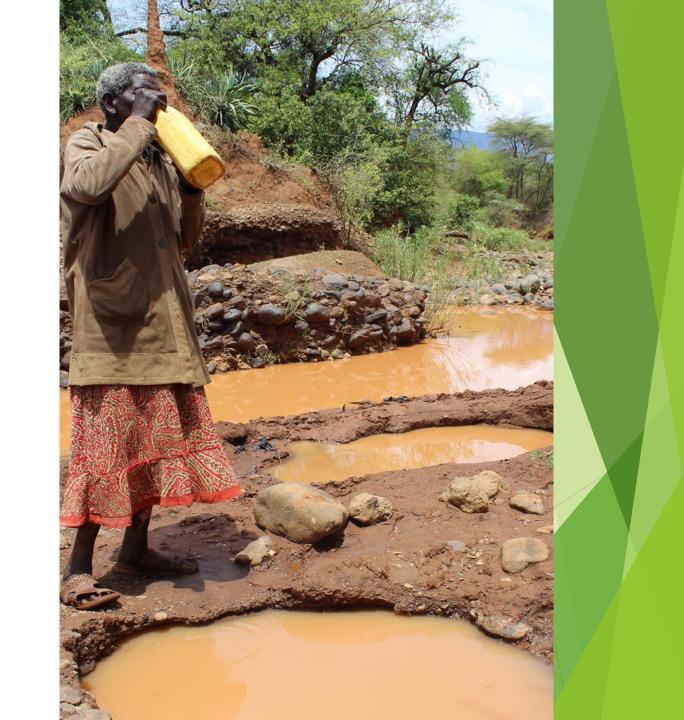
- > increasing wealth gap (inequality); and
- > the resultant increasing poverty, people and nations.

- Economic theory and policy-making influenced by the view that inequality is good. It helps spur growth and that benefits all due to a "trickle-down" effect. ... "the rising lifts all the boats". good ... but any exaggeration harms.
- □ Neo-liberal market economics uses this to in its drive for profits and capital accumulation at the expense of the human person (labourer, consumer).
- ☐ This is a presentation of the Kenya country report of the "Tax Justice and Poverty Project"

# Poverty...

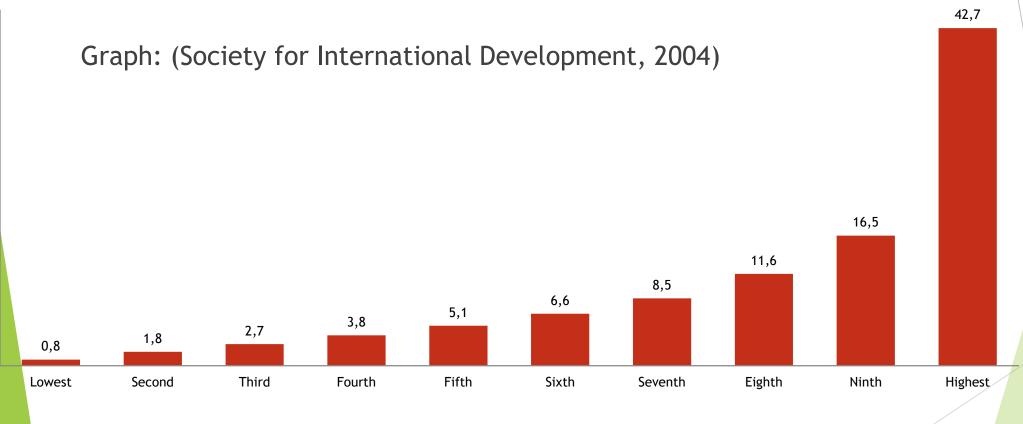
Of the 49.9 million people:

- 14.7 million (29.4%) below extreme poverty line threshold of \$1.90 (Sh197) per day
- □ 19 million Kenyans (40% by 2014 figures) considered poor by multidimensional standards\*\*
- □ 6 million (about 13%) were regarded as destitute



Inequality...

□ about 8,900 people (less than 0.1 per cent) own a disproportionately large portion of the income. 80% people own only 40.9% of income.



Only 20% of the land is arable; 3% (elite people) own 20% of it while the rural population resides on only 5% of this arable land

# Inequality (income & wealth ...)



# **Analysis**

### As a reality:

- □ 73% of the population is youth (30 years or younger)
- Over 1 million youth need employment annually but only 155,000 get it, - lack skills exacerbates this.
- By 2015, about 799.7 new jobs created.
- □ 700,000 public servants, representing less than 2%, and took 627bn Kenyan shillings (\$6bn); half of the revenue in 2015/16 FY.



# **Government Borrowing - Solution**

■ **Borrowing:** Kenya's public debt reached KSh 4.7 trillion, the fifth highest in Africa.

□ Debt to GDP ratio stood at 60 per cent in 2016/2017 financial year, up from 52.1 per cent in the 2015/2016.

□ The debt owed to lenders (many of them foreign) is expected to increase

### Taxation as a Solution

- □ Taxes legitimate for government to raise domestic revenue.
- □ SDG 17, Section 17.1: to "strengthen domestic resource mobilization, including through international support to developing countries, to improve domestic capacity for tax and other revenue collection".
- Can contribute to eliminating poverty and inequality (SDGs 1 and 10).
- □ Kenya's commitment to the Addis Ababa Action Agenda (AAAA) (July 2015), strengthening mobilization and use of domestic resources.

### But ... Taxes?

Taxes are unpopular. A number of questions/issues continue to arise:

- ▶ Do we pay too much?
- Are the taxes put to good use?
- Are they levied fairly?
- ▶ Does it make sense to pay taxes when there is so much corruption in Government?
- ► Is the Government doing enough to fight against this fiscal fraud?

# An Assessment of Taxation in Kenya

- Kenya's "Vision 2030" upholds foreign direct investment (FDI) for development, giving taxation less emphasis.
- □ A side to it: tax policies favour the rich against the poor.
- □ The KRA Corporate Plan "paying taxes" falls in the broader strategy of "creating an inductive business climate".
- Seem to guide policy and strategy of taxation in Kenya as a source of raising domestic revenue.

# Kenya's Taxation...

- The 2010 Constitution allows taxation for revenue raising, but legal, administrative and policy loopholes exist.
- Legal: e.g. the Proceeds of Crime and Anti-Money Laundering Act 2009 (POCAMLA) (revised 2016 and signed into law in 2017), tax evasion not considered a crime.
- Administrative: Staffing is inadequate, e.g. staff ratio at 2,971 persons per tax administrator, instead of 1000 persons: 1 tax administrator. By 2015, a gap of 1,989 existed to fill staff ceiling of 6,618 at the time.

□ Policy: "Vision 2030" focus

## Results of the Gaps in Policy

### Due to the loopholes:

- Kenya fails to collect \$1 billion annually due to exemptions and IFFs; a low tax contribution to the GDP
- Main tax revenue sources: Personal Income Tax-PIT, Corporate Income Tax-CIT, value added tax (VAT), excise duties, mostly direct taxes, -inadequate domestic revenue collection.
- Policies still neoliberal capitalist privatization, liberalization, private profits at the expense of national interests
- "The Powerful 1%" MNCs and few super rich influence and control policy formulation - thus exemptions, IFFs, etc.
- □ Tax burden on masses but with low incomes.
- Limited funding education, health, social protection, security, legislation, jurisdiction and executive representation.

### Revenue Limitations

Limited revenue for delivering key social service programmes in Kenya



# Impact of the skewed taxation policy

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# Impact of Increased Taxes on the Poor



# Suggestions for improved Tax Revenue

Suggested reforms for increased revenue.

- Reviewing taxation laws for tax equity; taxing the wealthy proportionately more (e.g. wealth taxation, inheritance tax and other wealth transfer taxes, luxury VAT, etc.).
- Strengthening and enforcing laws against fraud and crime, e.g. the Proceeds of Crime and Anti-Money Laundering Act (POCAMLA 2017).
- Cooperating with and observing international tax governance and financial fraud regimes - e.g. Financial Action Task Force (FATF) & Tax Information Exchange Agreements (TIEAs), the OECD Multilateral Convention on Tax Matters.
- Administrative: increasing staffing and capacity building, new technology and techniques, improved transparency - KRA, gov't, financial institutions and the wealthy, and supporting whistleblowers.

# Suggestions ...

- Reforming the existing social security systems NSSF, NHIF
- □ Reducing private sector influence Corporate Social Accountability (CSA) instead of Corporate Social Responsibility (CSR).
- Review tax exemptions and other tax incentives
- Increase public awareness on tax matters CSOs and community barazas to participate in tax debate and accountability.

# Reforms Guided by Values

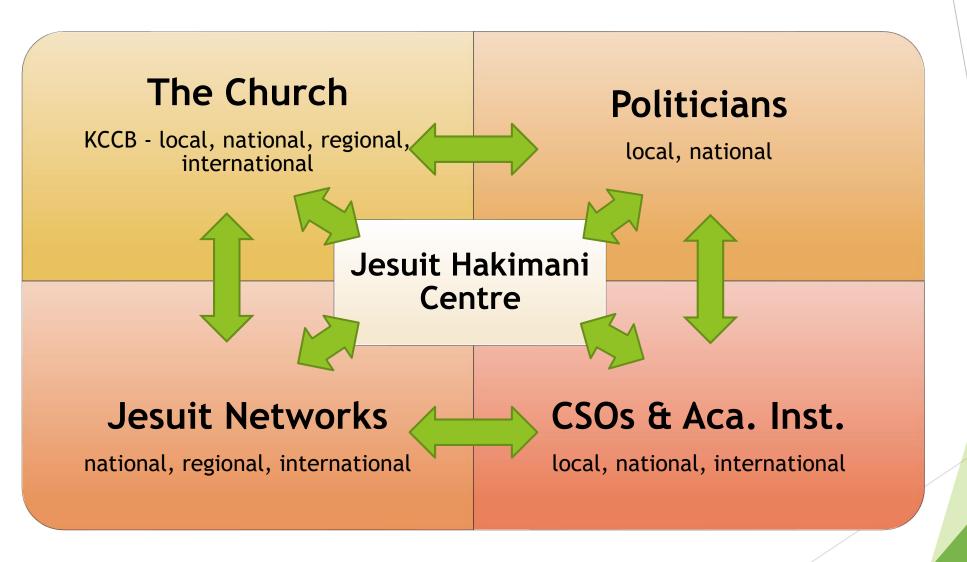
- Reforms require ethics and a value system the human person (<u>every</u> <u>citizen</u>) centre of policy making:
- The Catholic Social Teaching the human person a focus for policies, decisions and actions instead of the markets. CST emphasizes:
- Personalism the rights and dignity of each individual citizen, including the poor
- Solidarity active support in need/ fellow human beings (Preferential Option for the Poor)
- Subsidiarity adequate structures for all to participate
- \* Social Justice enable individuals and groups to develop their capabilities in an environment sustainable now and in the future
- \* Replace "free market economy" by a "social market economy" which serves people rather than people serving markets
- Popes Paul VI, John Paul II and Benedict XVI, condemned inequality and called for forms of redistribution, including taxes as a means

# **Need for Policy Dialogue**

Actors should actively engage in advocacy and policy dialogue on:

- a) Reducing Illicit Financial Flows losses \$ 1 billion annually.
- b) Reducing bribery and corruption recovery of stolen funds/assets.
- c) Reviewing tax incentives and privileges \$1.1 billion annually.
- d) Taxing progressively, proportionally, and equitably according to the "Ability to Pay" principle.
- e) Improving transparency in taxation policy review, reforms and implementation.
- f) Reviewing tax allowances to support low income households in lieu of social protection gaps.

# JHC Networking for Policy Dialogue



### Just and accountable tax revenue can ...

... better quality education

... better quality health services





# #JustTaxesEradicatePoverty

Thank You!

